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Qatar–United Kingdom Relations from Independence to the Present

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Abstract

In recent years, economic and commercial relations between the United Kingdom and the Gulf countries have increased significantly. Accordingly, the British economic perspective on the Persian Gulf region—and its interconnectedness with political considerations—necessitates a comprehensive and multi-variable analysis. Prior to gaining independence, Qatar's foreign affairs and defense arrangements were under British responsibility. Following independence, Qatar assumed control over its own defense and foreign policy; however, it continued to maintain strong commercial, educational, cultural, and scientific ties with the United Kingdom. Despite its small size, Qatar possesses substantial energy resources and occupies a strategically significant position, making it an increasingly prominent actor in international politics within the Gulf region. As a result, Qatar has become an indispensable partner for the United Kingdom in the Middle East. This study aims to examine the evolving dynamics of Qatar—UK relations within the broader framework of British Middle East policy.

Keywords: Middle East, Arab World, United Kingdom, Qatar

Introduction

The Persian Gulf region, in addition to its distinctive geopolitical characteristics, occupies a unique geoeconomic position in the global system, primarily due to its substantial oil and natural gas reserves and production capacity. In recent years, the Arab member states of the Gulf Cooperation Council (GCC) have achieved remarkable economic growth—averaging between 5% and 8%—transforming the region into one of the most prosperous in the world. Within this context, the United Kingdom has pursued ambitious economic objectives in its relations with GCC member states. While some of these goals have been pursued under current economic conditions, others are grounded in long-term strategic visions aimed at the coming decade. The UK aimed to increase its trade volume with GCC countries to £31 billion by 2015 and, in alignment with the aspirations of Arab political leaders and societies, envisioned reaching a total trade and investment value of \$2 trillion across the region by the 2020–2030 period (Sabri, 2015). Accordingly, the United Kingdom's engagement with the Gulf region has evolved into a multifaceted relationship that encompasses not only economic dimensions but also diplomatic and strategic interests.

Despite its limitations, Qatar possesses a number of assets that have enabled it to pursue its national goals and assume a significant regional role. These assets can be broadly categorized into three primary pillars. First and foremost is the presence of ambitious ruling elite with a clear vision and strategic planning capacity. Second is the country's extensive natural resource base—particularly in natural gas—which has enabled Qatar to achieve financial autonomy and enhance its political sovereignty in relation to its neighbors. Third, Qatar has effectively leveraged regional and international contradictions to its advantage by establishing and dismantling

alliances as part of a broader strategy to transform its security needs into a matter of international necessity (Kawakibi, 2022).

Meanwhile, political relations between Qatar and the United Kingdom have developed in a stable and consistent manner since the mid-20th century. Qatar officially came under British protection in 1916 and gained its independence in 1971. Since then, the two countries have maintained strong and active diplomatic relations. In 1949, the UK established its embassy in Doha with the aim of strengthening its contemporary political ties with Qatar, and today provides visa and consular services to approximately 20,000 British nationals residing in the country. Similarly, the State of Qatar opened its embassy in the Mayfair district of London in 1970 (Years of Culture, 2025). Over time, bilateral relations have deepened and diversified, particularly through growing mutual investments, defense cooperation, education, and cultural exchange programs. These developments demonstrate that the relationship between the two countries is not solely rooted in historical ties, but rather has transformed into a multidimensional partnership shaped by contemporary global political dynamics and shared strategic interests.

Historical Evolution of United Kingdom–Qatar Relations 1. Bilateral Relations from the 20th Century to 2013

Qatar's initial engagement with the British Empire in the 19th century marked not only the beginning of bilateral diplomatic relations between the two entities but also constituted a significant historical turning point in shaping the long-term political and economic dynamics of the Gulf region. These early interactions were primarily driven by Britain's desire to secure strategic maritime routes to India and to suppress piracy, which posed a threat to imperial trade networks. Within this context, the signing of the General Maritime Treaty in 1820 stands as one of the first instances of Britain implementing a strategy of establishing a lasting presence in the Gulf through both military and diplomatic means. The treaty reflected Britain's intent to assert control over maritime security in the Persian Gulf while simultaneously strengthening its political legitimacy through bilateral arrangements with local rulers.

Over time, British interests in the Gulf transcended purely security concerns and gradually extended to the region's economic potential—most notably Qatar's role in the lucrative pearl trade. A series of treaties signed between the late 19th and early 20th centuries further consolidated Britain's status not only as a political power but also as an economic partner in the region. The establishment of the British Political Residency in Bushire institutionalized Britain's sustained presence in the Gulf, facilitating its function as an intermediary in intersheikhdom disputes and reinforcing its position as a regional mediator (Eastern Chronicles, 2024).

A new chapter in UK-Qatar relations emerged following the discovery of oil in Qatar in 1935, marking a strategic shift in the bilateral relationship. For Britain, controlling and diversifying energy resources in the Gulf became a matter of strategic priority. Geological surveys conducted in Qatar's southwestern region led to the discovery of onshore oil in Jebel Dukhan in 1939, fundamentally altering the country's economic landscape. A second well, located approximately ten miles south of the first, yielded further oil reserves in 1941. These discoveries transformed Qatar from a pearl-based economy into a country of significant interest due to its hydrocarbon potential.

However, this period was also overshadowed by the global disruptions of World War II, which adversely affected oil production and delayed economic activities. In a letter dated 14 January 1940, British Political Agent Hugh Weightman expressed regret over the delays in company operations caused by the war and stressed the importance of a swift Allied victory to restore global stability (Mirabella, 2014). In the post-war era, oil became the cornerstone of the United Kingdom's relationship with Qatar, prompting Britain to structure its Gulf energy policies in a more systematic and forward-looking manner. Thus, the late 19th century and the first half of the 20th century can be identified as the peak period of British influence in Qatar, both politically and economically (Akkaş, Doğan Akkaş, 2022: 1224).

An important dimension that highlights the multidimensional character of UK-Qatar relations lies in the domain of symbolic diplomatic interactions, which transcend purely political and economic engagement. In particular, the reciprocal contact between the royal families of both nations has played a key role in legitimizing historical ties in the eyes of their respective publics. A notable example is the participation of Sheikh Ahmed bin Ali Al Thani—on behalf of his father, Sheikh Ali bin Abdullah, the then-ruler of Qatar—at the coronation ceremony of Queen Elizabeth II in 1953. This gesture not only marked a symbolic beginning of high-level royal relations between Qatar and the British monarchy but also laid the groundwork for deepening diplomatic rapport. Over time, events such as Queen Elizabeth II's historic visit to Qatar in 1979 and the repeated official visits by Prince Charles to the Gulf country have further strengthened the cordial and enduring bonds between the two nations (al-Mudahka, 2024). These high-level engagements are not merely ceremonial; they also symbolize mutual respect and reinforce bilateral cooperation in the broader public consciousness.

Following its official independence from Britain in 1971, Qatar underwent a profound transformation in its foreign policy. In the early post-independence years, the country's external strategy was primarily focused on consolidating national sovereignty, securing territorial borders, and maintaining internal political stability.

During this period, Qatar sought to enhance its relations with neighboring Arab states and diversify its strategic partnerships, particularly by expanding economic and military cooperation with the United States. Nevertheless, Qatar's foreign policy remained largely aligned with Saudi Arabia and operated within the framework of collective interests under the Gulf Cooperation Council (GCC).

However, a significant paradigm shift occurred in 1995 with the ascension of Sheikh Hamad bin Khalifa Al Thani to power. The new leadership prioritized not only economic modernization but also the repositioning of Qatar as an independent and influential actor within the international system. As a result, Qatar adopted a multidimensional foreign policy approach characterized by proactive mediation diplomacy, strategic media engagement, and active participation in multilateral initiatives (Ziaei, 2024).

Sheikh Hamad's reformist agenda extended well beyond foreign policy. Domestically, it initiated a broad process of political transformation aimed at modernizing governance structures while preserving socio-cultural foundations. Key milestones included the lifting of media censorship in 1995, the dissolution of the Ministry of Information in 1998, the first municipal council elections in 1999, and the adoption of a permanent constitution via referendum in 2003. These reforms reflect a conscious effort to balance traditional societal structures with principles of modern governance. As Sheikh Hamad aptly remarked: "We simply have to reform ourselves. We live in a modern age. People are on the internet. They watch cable television. You cannot isolate yourself in today's world" (Álvarez-Ossorio & Rodríguez García, 2021: 104). In this respect, Qatar has undertaken significant steps not only in economic development but also in aligning its political and cultural frameworks with international norms and expectations.

In parallel with this domestic and diplomatic transformation, the 2010 UK-Qatar partnership agreement marked a turning point in the formalization of bilateral relations. The agreement established a framework for regular ministerial consultations on regional matters, aimed at harmonizing foreign policy priorities and deepening strategic coordination. Bilateral cooperation has since expanded to encompass a wide array of sectors, including politics, trade, defense, education, culture, finance, healthcare, green energy, and digital technologies (Menafn, 2024). Joint projects developed within this framework have not only elevated Qatar's international prestige but also reinforced the United Kingdom's geopolitical and economic presence in the Gulf.

In conclusion, UK-Qatar relations have evolved from historical association into a multidimensional and institutionalized partnership, grounded in mutual strategic interests and adapted to the realities of an increasingly multipolar international system. This relationship exemplifies a successful model of bilateral cooperation that balances tradition with innovation and sovereignty with interdependence.

2. Bilateral Relations from 2013 to the Present

Following the accession of Emir Sheikh Tamim bin Hamad Al Thani, bilateral relations between Qatar and the United Kingdom gained new momentum and began to institutionalize within a comprehensive framework of multidimensional strategic cooperation. As a concrete manifestation of this development, the two countries agreed to establish an annual Strategic Dialogue mechanism. This initiative not only reaffirmed the depth of the existing relationship but also laid a structural foundation for sustainable development, mutual understanding, and collaboration based on shared interests between the Qatari and British peoples. The announcement of the Strategic Dialogue clearly demonstrates both countries' commitment to deepening cooperation in diverse fields such as trade, investment, defense, security, technological development, counterterrorism, public health, climate crisis response, energy, culture, sports, and education. Furthermore, within the framework of this dialogue, both sides aim to take joint steps toward supporting global peace and security through infrastructure projects and direct investments in developing countries.

In this context, UK Secretary of State for Foreign, Commonwealth and Development Affairs Liz Truss, during her official visit to Doha in 2022, emphasized in an interview with the Qatar News Agency (QNA) that Qatar is not only an important economic partner for the UK but also an indispensable strategic ally—thus underlining the diplomatic significance of this partnership. In her statement, Truss also noted the existence of comprehensive, forward-looking cooperation plans between the two nations and affirmed that bilateral relations would be systematically elevated to a higher level (The Peninsula, 2022).

Accordingly, the inaugural Qatar-United Kingdom Strategic Dialogue Session held in London in February 2023 clearly indicated that the deep and multifaceted partnership between the two countries had been placed on an institutional footing. During the session, both parties expressed their shared resolve to act jointly in response to regional and global threats and challenges. Key areas of shared priority were identified, including deescalation and peacebuilding efforts in the Middle East, mitigating the effects of the war in Ukraine, humanitarian assistance following the devastating earthquakes in Türkiye and Syria, and stabilization efforts in the Horn of Africa. Mutual commitments were made to deepen cooperation in these and other critical domains (The Peninsula, 2024). These developments underscore the strategic significance of Qatar-UK cooperation not only at the bilateral level but also in terms of shaping joint responses to global issues.

Experts in international relations similarly maintain that the Qatar-UK partnership retains strategic importance within the current global context—particularly in relation to energy security, regional conflicts, and

economic diversification. Dr. Kristian Ulrichsen, a Middle East researcher at the Baker Institute for Public Policy at Rice University, emphasized in an interview with *Doha News* that the relationship between Qatar and the UK will continue to focus on areas of mutual interest, with cooperation on energy security becoming increasingly vital. According to Ulrichsen, given the UK's proactive role during the ongoing Russia-Ukraine war, its energy-centered diplomatic engagement with Qatar carries not only economic significance but also major geopolitical weight (Salari, 2023).

Another academic, David Roberts, has emphasized the strategic importance of a small-population country like Qatar from the perspective of the United Kingdom. Highlighting Qatar's contributions to the UK through its liquefied natural gas (LNG) exports, Roberts noted that in recent years, the country has supplied approximately 25% of the UK's energy needs. He argued that, within the UK's foreign policy approach to the Gulf region, close cooperation with states such as Qatar is vital for mitigating regional instability and establishing long-term strategic partnerships. According to Roberts, in a geopolitical region where major conflicts occur approximately every 10 to 15 years, collaboration with reliable allies is essential for maintaining regional balance (Mills, 2024).

This advanced stage of bilateral relations was further consolidated with the visit of Qatari Emir Sheikh Tamim bin Hamad Al Thani to the United Kingdom on December 3–4, 2024. During the visit, the Emir met with King Charles III, Queen Camilla, and other members of the British Royal Family. The significance of these engagements extended beyond formal protocol to encompass critical diplomatic and strategic dimensions. In a post shared on the social media platform X, Sheikh Tamim described the visit as an important opportunity to strengthen the historical ties between Qatar and the UK and to further develop strategic partnerships in various fields (fokusplus.net, 2024). This statement reveals that the ties between the two countries are not merely a legacy of the past but represent a dynamic partnership supported by concrete forward-looking policies.

UK Foreign Secretary David Lammy welcomed the Emir's official visit, drawing attention to the historical depth and strategic significance of the friendly relations between the two nations. Lammy emphasized that Qatar is one of the United Kingdom's most important trade partners in the Middle East, and he underlined Qatar's role not only in the economic realm but also as a critical strategic partner in defense and security. He also highlighted Qatar's active role in global mediation efforts, portraying Doha as a leading actor in seeking peaceful resolutions to international crises. The Emir's visit holds particular symbolic and political importance as it marks the first state visit under the newly formed UK government. It has been underlined that the visit constitutes a significant milestone for the consolidation of long-term, sustainable bilateral relations, the expansion of strategic partnerships, and the institutionalization of existing frameworks for cooperation (Gulf Times, 2024).

Defense and security cooperation stands out as one of the fundamental pillars of the strategic relationship between Qatar and the United Kingdom. Recent joint military exercises and operational coordination efforts are viewed not only as a means to enhance the defense capabilities of both countries but also as part of a broader strategy aimed at supporting stability and security across the Middle East. In this context, the UK's military and security partnership with Qatar has become an integral component of its global strategic vision to preserve regional balances and to strengthen joint response capacities in the face of emerging crises.

Trade and investment relations between Qatar and the United Kingdom demonstrate that the economic integration of the two countries is built upon solid foundations. As of 2021, the total trade volume between the two nations reached approximately £4.8 billion, while Qatar's direct investments in the UK economy are estimated to exceed £40 billion (Qatar News Agency, 2025). These investments not only yield financial returns but also contribute significantly to employment, innovation, regional development, and overall economic growth. Notably, under the framework of the Qatar-UK Strategic Investment Partnership, which is jointly implemented with the UK Office for Investment, a further £10 billion in new investments is planned over the next five years. This strategic cooperation aims to enhance sectoral diversification in economic relations and support both countries in achieving their sustainable development goals.

The presence of the British private sector in Qatar also serves as a concrete indicator of this economic integration. By 2020, the number of British companies operating in Qatar had reached 1,134, of which 993 were established as joint ventures between Qatari and British partners. These firms are active in a wide range of sectors including energy, infrastructure, construction, finance, consultancy, and education, thereby reflecting the multifaceted nature of economic engagement between the two countries. Shell stands out as the largest British investor in Qatar, with an investment portfolio valued at approximately \$168 billion, contributing billions of dollars to the Qatari economy over the years.

Additionally, local governments in the UK have also engaged in financial cooperation with Gulf capital. For instance, in 2021, it was publicly reported that the Bromley Council in London had transferred substantial reserves to financial institutions based in Kuwait and Qatar. According to a report by *MyLondon*, the council invested around £60 million (approximately \$80 million) in banks headquartered in the Middle East (Waristan, 2023).

Under the Strategic Investment Partnership agreement, Qatar is expected to invest in several strategic sectors of the UK economy over the coming five years. Priority investment areas include fintech, zero-emission vehicle technologies, life sciences, cybersecurity, and digital infrastructure. In this context, the reception of the Emir of Qatar at 10 Downing Street and his high-level meetings with then-Prime Minister Boris Johnson demonstrate the strong political commitment underpinning this strategic vision. The Prime Minister's Office underscored the importance of strengthening cooperation to stimulate economic growth and address global challenges, noting that Qatar plans to contribute investments of up to £10 billion to the British economy (Demirci, 2022).

Greg Hands, the UK Minister of State for Trade Policy at the Department for International Trade, also emphasized that economic relations between the two countries are rooted in historical ties and mutual trust. He highlighted Qatar's growing role in meeting the UK's energy demands and noted that Qatari investments in the UK encompass strategic and symbolic assets such as Heathrow Airport, Harrods, and British Airways. According to Hands, the two economies have become deeply interlinked (Qatar Tribune, 2024). In this regard, the relationship between the United Kingdom and Qatar reflects not only a robust economic partnership but also a unique and deepening alliance with strategic, political, and cultural dimensions.

The current challenges faced by the United Kingdom in the realm of energy supply render its efforts to deepen strategic cooperation with Qatar all the more comprehensible. Approximately 40% of electricity production in the UK relies on natural gas, which also serves as the primary energy source for heating the vast majority of households. However, in recent years, the domestic production of natural gas in the UK has declined significantly, and if current trends persist, production is projected to decrease by one-third by 2030. Another critical vulnerability to the country's energy security lies in the limited capacity of its liquefied natural gas (LNG) storage infrastructure. Existing facilities can store only a few days' worth of LNG, leaving the country exposed to volatility in global energy markets, resulting in sharp price increases and diminished supply assurance. At one point, forecasts predicted a 363% year-on-year rise in LNG prices, provoking considerable public concern. In response to these developments, the UK Prime Minister's Office intensified its diplomatic engagement with Qatar and initiated negotiations for a long-term LNG supply agreement.

According to a report published by the *Financial Times* in November 2022, the negotiations aimed to position Qatar as a long-term "energy storage provider" for the United Kingdom. Citing anonymous diplomatic sources, the report indicated that the planned agreement would ensure the UK could access stable LNG supplies from Qatar, even during periods of global supply constraints. In this context, Qatar is emerging not merely as a temporary supplier, but as a strategic energy partner for the United Kingdom (Salacanin, 2022).

A similar pattern of deepening cooperation is also evident in the realm of defense and military collaboration. While previously more limited in scope, military ties have entered a new phase in recent years, marked by a notable increase in the export of UK defense and security equipment to Qatar. Qatar currently operates 18 Rapier short-range surface-to-air missile systems, comprising approximately 250 missiles, which are in the process of being replaced by the more advanced Sky Sabre system. In addition, Qatar continues to utilize six Shorts Blowpipe MANPADS (Man-Portable Air-Defense Systems), despite their retirement from service by the British Army and Royal Marines.

Among Qatar's major defense acquisitions from the United Kingdom, the 2015 purchase of over 150 "Storm Shadow" air-launched cruise missiles—known for their low observability—stands out. The country also operates 11 Westland Commando (Westland WS-61 Sea King) helicopters, a testament to its long-standing trust in British-made aerial platforms; however, these are expected to be phased out by the mid-2020s. Qatar's most substantial defense procurement from the UK is undoubtedly the acquisition of 24 Eurofighter Typhoon multirole combat aircraft, 9 Hawk T2 jet trainer aircraft, and an arsenal including Brimstone and Meteor missiles and Paveway IV laser-guided munitions. This comprehensive package, valued at approximately £6 billion, not only solidified the defense partnership between the two countries but also elevated Qatar to a position of priority within the UK's arms export strategy.

Indeed, since 2014, there has been a steady increase in the number of UK arms export licenses granted to Qatar, with the Typhoon deal representing the peak of this trend (Tossini, 2022). The United Kingdom's military exports to Qatar have predominantly concentrated on strategically significant domains, including combat aircraft, air defense systems, cruise missiles, and small arms. This pattern reflects the UK's pursuit of a defense cooperation policy with Qatar that is characterized by high-tech specialization and deepened security-oriented engagement. Moreover, despite the diplomatic fluctuations since the 1970s and growing competition in the global arms market, the UK has managed to retain its position as one of Qatar's principal suppliers of military systems, particularly in the domain of air force capabilities.

In conclusion, the partnerships established between Qatar and the United Kingdom in critical sectors such as energy security and military modernization have significant implications not only at the bilateral level but also in terms of broader global strategic dynamics. From the UK's perspective, Qatar has evolved beyond being merely an economic partner to become a central actor in long-term strategic planning aimed at enhancing energy supply security and regional military capacity.

Conclusion

In conclusion, the bilateral relations established between Qatar and the United Kingdom have evolved into a multidimensional and strategic partnership rooted in historical ties. Cooperation across a wide spectrum of sectors—including the economy, energy, defense, education, technology, and cultural exchange—has deepened and institutionalized in alignment with the mutual interests of both nations. The numerous agreements and memoranda of understanding signed between the two countries underscore that this relationship transcends diplomatic symbolism and is instead shaped by long-term development goals and strategic visions. In particular, joint ventures in the military sector, as well as in infrastructure, finance, and energy, have laid structural foundations that ensure the sustainability of Qatar—UK relations.

The United Kingdom continues to be a vital and reliable strategic partner for Qatar. The UK's advanced defense industry, technological infrastructure, and global diplomatic reach afford it a unique position within Qatar's foreign policy agenda. Nevertheless, Qatar does not aim to build its foreign policy on unilateral dependencies; rather, it seeks to navigate a multipolar international system with flexibility and balance. Within this framework, Qatar maintains not only a close partnership with the United Kingdom, but also fosters comprehensive relationships with other major global powers, including the United States, the Russian Federation, the People's Republic of China, and others. This multidimensional foreign policy approach enhances Qatar's capacity to safeguard its national interests and maneuver effectively within the landscape of geopolitical competition.

Qatar's diversification strategy is evident not only in foreign policy and security but also across core sectors such as the economy, energy, and technology. Defense cooperation and energy diplomacy with Washington, strategic engagements with Moscow centered on energy resources, and infrastructure- and investment-focused economic relations with Beijing all exemplify Doha's aptitude for conducting diplomacy on a global, multilateral scale. In doing so, the Qatari leadership seeks to limit dependency on any single power while preserving national sovereignty and asserting itself as an autonomous actor in the international system.

Viewed through this lens, Qatar–United Kingdom relations represent a long-term strategic partnership model grounded in mutual trust. However, the sustainability of this relationship must be understood as part of Qatar's broader foreign policy orientation, which is characterized by diversification, balance, and a focus on national interests. Consequently, while maintaining close cooperation with the United Kingdom, Qatar continues to diversify its ties with other global powers, thereby reinforcing its position as an influential diplomatic actor at both regional and international levels. This multidimensional approach not only enhances Qatar's capacity to formulate a sustainable foreign policy in terms of both security and development, but also positions the country as a significant stakeholder in regional stability and global cooperation.

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